

County of Los Angeles CHIEF ADMINISTRATIVE OFFICE

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DAVID E. JANSSEN Chief Administrative Officer Board of Supervisors
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MICHAEL D. ANTONOVICH Fifth District

January 29, 2002

The Honorable Board of Supervisors County of Los Angeles 383 Kenneth Hahn Hall of Administration 500 West Temple Street Los Angeles, CA 90012

Dear Supervisors:

LOS ANGELES COUNTY OPERATIONAL AREA STRATEGIC PLAN FOR EMERGENCY MANAGEMENT (ALL AFFECTED) (3 VOTES)

IT IS RECOMMENDED THAT YOUR BOARD:

- Endorse and adopt the Los Angeles County Operational Area Strategic Plan for Emergency Management.
- 2. Instruct the Chief Administrative Office, in collaboration with affected department heads and directors, to manage the Strategic Plan and to report annually to your Board on the implementation progress of the plan.
- 3. Authorize the Chief Administrative Officer to make modifications to the initiatives, as required, to implement the intent and goals of the Strategic Plan.

PURPOSE OF RECOMMENDED ACTION

The purpose of the recommended action is to obtain your Board's endorsement of the goals and initiatives of the Emergency Management Strategic Plan. The plan includes fourteen goals and 63 initiatives which will advance our ability to respond to and recover from a major disaster. The Emergency Management Council reviewed the Strategic Plan on December 6, 2001 and voted unanimously to request your Board's approval.

In August 2000, the Office of Emergency Management spearheaded a series of six workshops that culminated in the development of this strategic plan. More than 300 people participated in the workshops, including representatives from County departments, as well as representatives of major stakeholder organizations, including non-profits, cities and schools, businesses, the news media, and scientists and academicians. The final workshop included executive managers from key County departments.

The terrorism events of September 11 underscore the need for proactive emergency management planning. The goals and initiatives in this plan address all hazards, including earthquakes, fires, floods, and terrorism. County actions to implement this plan will make us more able to meet the challenges of any major disaster.

United We Stand

Honorable Board of Supervisors January 29, 2002 Page 2

With your Board's approval, work on the initiatives will begin in 2002, and we envision completion of the work within five years. My Office of Emergency Management will monitor work on the initiatives and provide an annual progress report to your Board.

Implementation of County Strategic Plan Goals

This Emergency Management Strategic Plan fully supports the County Strategic Plan and the County Vision by strengthening teamwork, collaboration and professionalism, and through emphasis on service excellence. All of the people who met in workshops to develop this plan were given a copy of the County Vision and asked to help develop goals and initiatives to implement this vision. The Emergency Management Strategic Plan supports and implements the County's Strategic Plan by:

- C promoting service excellence through stronger programs to enhance disaster communications, improve disaster preparedness information, strengthen post-disaster public information, and expand workplace safety programs;
- C enhancing workforce excellence through better training programs, including the development of a disaster training academy, and programs to better inform County executive managers and elected officials on issues related to emergency management;
- C strengthening *organizational effectiveness* through stronger partnerships with the 88 cities, 94 school districts and dozens of other special districts within the Los Angeles County Operational Area and with key nonprofits and businesses;
- © encouraging *fiscal responsibility* through improved systems for post-disaster claiming of costs eligible for State and Federal reimbursement.

JUSTIFICATION

This plan is for the *Operational Area*, which is part of the California Standardized Emergency Management System legislation (Title 19, Division 2 of the California Code of Regulations). This states that all local governments within counties should be organized into a single operational area by December 1, 1995. Your Board passed a resolution on July 5, 1995 establishing the Los Angeles County Operational Area.

Large disasters seldom impact only one city or County area. Under the State law referenced above, the County is the leader of the Operational Area, which includes all the cities and other local governments within the County, and this *Operational Area* Strategic Plan will strengthen the ability of the County to perform its emergency management leadership role effectively.

Honorable Board of Supervisors January 29, 2002 Page 3

FISCAL IMPACT

Most of the initiatives in the Emergency Management Strategic Plan will be completed with no fiscal impact, within existing departmental budgets. Some of the initiatives may require funding, but this cannot be determined until County staff actually begins work on the initiatives. Departments cannot determine the fiscal impact on the more complex initiatives until staff fully defines the scope of the required work and completes an analysis of resources that will be required.

FINANCING

Most of the initiatives will be completed with no new funding. For the initiatives where funding may be required, requests for budget adjustments will be submitted, as required. My office will encourage departments to seek grant funding wherever possible.

FACTS AND PROVISIONS/LEGAL REQUIREMENTS

Not applicable.

IMPACT ON CURRENT SERVICES (OR PROJECTS)

Through adoption and implementation of the goals and initiatives in the Emergency Management Strategic Plan, the County will be more effective in response to and recovery from a major disaster.

Respectfully submitted,

DAVID E. JANSSEN Chief Administrative Officer

DEJ:CP BB:cm

Attachment

c: Sheriff Leroy Baca Department Heads





December 2001

Executive Summary: Los Angeles County Operational Area Strategic Plan for Emergency Management

BACKGROUND

The last Los Angeles County multi-year plan for emergency management was approved by the Board of Supervisors in May, 1987, and work was completed in January, 1993. As a result of initiatives in that plan the County has emergency response support systems that are unmatched by any similar government, including a state-of-the-art County Emergency Operations Center and the Countywide Integrated Radio System that supports emergency communications between County departments.

Since completion of work on the 1987 plan, there have been important lessons and considerable changes in the structure of emergency management and in the County's responsibilities. Some examples:

- C During the 1990s Los Angeles County was hit by a series of Presidentially declared disasters, including the 1992 Civil Unrest, the 1993 Old Topanga and Kinneloa Fires, the 1994 Northridge Earthquake, and two flood emergencies. The County and other governments within the operational area learned important lessons from these emergencies.
- C A 1993 California law established the Standardized Emergency Management System (SEMS), which significantly changed the way local governments organize their response to disasters.
- C The 1993 SEMS law also stimulated the formation of an *operational area* under County leadership, increasing the emergency management responsibilities for the County.¹
- Continuing advances in technology and science call for a periodic review of emergency management practices.

Recognizing these significant changes in emergency management, the Los Angeles County Emergency Management Council directed the development of a new emergency management strategic plan as part of their calendar Complete by December 31, 2003000 workplan.

THE CONTINUING THREAT OF DISASTER

Los Angeles County has the largest population of any county in the United States, with a population of 9.8 million. The County covers 4081 square miles. The County led the nation in federal disaster declarations in the decade of the 1990s, with nine declared disasters, including earthquakes, floods, wild fires, and civil unrest. The Los Angeles County Operational Area includes more than 280 independent local governments, including 88 cities, 94 school districts, and dozens of other special districts.

¹SEMS legislation is contained in Title 19, Division 2 of the California Code of Regulations. The law states that local governments within each county, including cities, school districts, and other special districts should be organized into a single operational area by December 1, 1995. The L..A. County Board of Supervisors passed a resolution on July 5, 1995 establishing the L..A. County Operational Area.

The County is located in one of the world's most seismically active areas, with a historical record of major² earthquakes occurring about seven times each century. The Federal Emergency Management Agency (FEMA) has initiated a new planning effort to address the challenges of a major (magnitude 7.2) earthquake on the Newport-Inglewood Fault.

According to a Hazards U.S. (HAZUS) threat analysis, this earthquake could cause 100,000 casualties, damage to more than two million buildings, and economic losses of over \$158 billion.

THIS PLAN AND THE THREAT OF TERRORISM

On September 11, 2001, the United States was struck by the worst terrorist attacks in the nation's history. Los Angeles County is a desirable target for terrorist organizations.

The goals and initiatives in this plan will make the operational area and the County more prepared for a terrorist event or the threat of terrorism.

WHY AN OPERATIONAL AREA STRATEGIC PLAN?

As the leader of the operational area, the County is the communications and coordination link between local governments and state government after a major disaster. The County is responsible for establishing operational area priorities and managing mutual aid. Cities, school districts, and other special districts depend on the County to effectively lead the operational area.

The operational area needs a strategic plan to address the immense challenges presented by a continuing threat of disasters combined with the need for coordination of a complex array of local governments.

This plan and the Los Angeles County Vision

The Board-approved County vision adopted in January 2000 includes a philosophy of "teamwork and collaboration" leading to service excellence. This strategic plan fully supports this vision, through emphasis on cooperation among County departments and between the County and our communities, including local governments, and private businesses and nonprofits.

One of the most important lessons from the disasters of the '90s is the need for synergetic emergency management relationships among private and public organizations.

HOW WAS THE STRATEGIC PLAN DEVELOPED?

This plan represents ideas gathered in a series of six workshops during 2000, from more than

²The United States Geological Survey (USGS) considers a major earthquake to be magnitude 7 or larger.

300 people. In the first five workshops, people from cities, County departments, nonprofits, businesses, the news media, and the academic and scientific communities contributed to the goals and initiatives. In a final three-day workshop, County executives gathered with key community representatives to review the substantial body of work accomplished during the preceding five workshops.

ABOUT THE PLAN

The plan includes 14 goals and 63 initiatives to enhance the County's ability to manage internal disaster programs and to strengthen the County's management of the operational area. The plan assigns specific tasks to County departments, and includes recommendations as to which non-County organizations might provide advice and assistance. A number of themes flow through the plan:

- C Enhance cooperation and communication among organizations in the operational area.
- C Strengthen programs to promote home and workplace preparedness.
- C Lead in the development of community mitigation programs.
- C Increase the knowledge and skills of emergency managers and others with significant disaster responsibilities.
- C Strengthen disaster public information programs.
- C Develop new opportunities for elected officials and government executives to gain greater knowledge of the effects of disasters on their communities and organizations, in order to increase their support for planning, preparedness, and mitigation programs.

The 1987 plan established response systems and hardware that will continue to serve us into the foreseeable future. The new plan will provide opportunities to strengthen organizational relationships within the operational area.

ACKNOWLEDGMENTS

This plan was written by staff in the Office of Emergency Management, but it reflects the work of many people who are committed to excellence in emergency management programs. More than 200, most of whom are not County staff, took time away from their duties to share ideas in half-day workshops. Another 125 County executives and non-County people, representing key stakeholder agencies, attended a three-day workshop in December 2000 to focus exclusively on the issues in this plan.

Special acknowledgment must go to the December workshop facilitation teams and their employers. These included staff from the American Red Cross: Michael Amado, Louise Kolbert, Colleen Thomas, and Scott Underwood; INFO LINE of Los Angeles: Kimberly Kwon and Burt Wallrich; and the California Office of Emergency Services: Frank Cowan, Cathie Currie, Rob Gandy, and Stephen Sellers.

Many people contributed to the development of this plan, from the highest level County executives, to people representing cities, businesses, and nonprofit organizations. This high level of support and diverse range of participation is a strong indication of the potential for stronger collaborations within the Los Angeles County Operational Area.

VISION

The following vision was adopted during the last of six strategic planning workshops to provide a direction and framework for the strategic plan.

Through implementation of the goals and initiatives in this strategic plan, the Los Angeles County Operational Area will be better positioned to effectively prepare for, respond to, and recover from emergencies by meeting the needs of the County's diverse communities, through

- ${\tt C}$ public education,
- ${\mathfrak C}$ mitigation,
- ${\mathfrak C}$ $\hspace{10pt}$ training and exercises,
- C quality planning,
- C effective communications, and
- teamwork and cooperation between County departments and with local governments, businesses, and nonprofits.

This vision for emergency management echos key elements of the County Vision through emphasis on teamwork and cooperation, respect for diversity, professionalism, and a strong sense of shared values among the many participants that contributed to this plan.

GOAL 1: Strengthen the Operational Area through better communication, cooperation, and collaboration between County departments, local governments, businesses, and nonprofits.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Evaluate the effectiveness of <i>The Forum</i> and the Operational Area Advisory Board. Where appropriate, enhance these to ensure the	lead: CAO (OEM)
widest possible inclusion of governments, businesses, and nonprofits.	support: Coroner, DHS, DPSS, DPW, Fire, ISD, Sheriff
Timeline: Complete by December 31, 2003	
Fiscal impact: none	other partnering agencies: DMACs, ENLA, BICEPP, COE
2. Identify the specific roles and responsibilities of County human services departments with regard to ENLA, and increase their	lead: DPSS
involvement in ENLA, as appropriate.	<i>support:</i> DHS, DMH, DCFS, DCSS, CAO (OEM and SIB)
Timeline: Complete by December 31, 2002	
Fiscal impact: none	other partnering agencies: ENLA
3. Assess technological advancements to improve our ability to communicate in a major disaster (at both executive and staff levels).	lead: ISD, CIO
Focus on distributed communications, multiple systems, duplicate systems, backup EOCs, etc.	support: CAO (OEM and PA), Coroner, Sheriff, Fire DHR (Public Safety)
Timeline: Complete by December 31, 2004	
Fiscal Impact: to be determined based on technology assessment	other partnering agencies: DMAC's, County telecommunications business partners, ENLA, INFO LINE, EPC TAG

GOAL 1: Strengthen the Operational Area through better communication, cooperation, and collaboration between County departments, local governments, businesses, and nonprofits.

4.	Evaluate and, as appropriate, expand pre/post-disaster methods for communicating disaster information with County departments, local governments, businesses, and nonprofits. This plan should address redundant communications capabilities, interface capability, and standardized data sets.	lead: CAO (OEM) support: CIO, Sheriff, Fire, ISD, DPW, DPSS, Coroner
Fis	meline: Complete by December 31, 2002 cal Impact: to be determined based on evaluation of current tems	other partnering agencies: L.A. City, DMACs, ENLA, Disaster Communications Service
5.	Develop a plan to provide leadership and support to encourage businesses and nonprofits to prepare mitigation and recovery plans,	lead: CAO (OEM)
	through guidance documents and dissemination of best practices.	support: DPSS, CDC
	meline: Complete by December 31, 2003 scal impact: none	other partnering agencies: ENLA, BICEPP
6.	Evaluate and enhance, as required, the role, responsibilities, and composition of the Emergency Management Council, the Steering	lead: CAO (OEM)
	Committee, and the Subcommittee (CAO, Coroner, DHS, DPSS, DPW, Fire, ISD, and Sheriff) to ensure effective leadership of the operational area.	support: Coroner, DHS, DPSS, DPW, Fire, ISD, Sheriff
	neline: Complete by December 31, 2003 scal impact: none	other partnering agencies: ENLA, BICEPP, OES, DMACs, OAAB

GOAL 1: Strengthen the Operational Area through better communication, cooperation, and collaboration between County departments, local governments, businesses, and nonprofits.

7.	Evaluate and change, as necessary, the name, role, and
	responsibility of the Emergency Preparedness Commission (EPC).

lead: CAO (OEM)

Timeline: Complete by December 31, 2003

support: Coroner, DHS, DPSS, DPW, Fire, ISD,

innemic. Complete by December 31,

Sheriff

Fiscal impact: none

other partnering agencies: EPC, OES, DMAC's,

OAAB

GOAL 2: Promote disaster-resistant communities through community-based training and mitigation programs, with a particular focus on County unincorporated areas.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Define the role of the County in stimulating mitigation efforts by	lead: CAO (OEM and UAS)
local communities, governments, nonprofits, and businesses. Include an evaluation of whether the County should develop a model community-based mitigation program in a single large unincorporated area.	support: DPW, DRP, Sheriff, Fire
Timeline: Complete by December 31, 2005 Fiscal impact: none	other partnering agencies: community leadership groups (to be identified), OES, local school districts (to be identified), FEMA Region IX (mitigation branch), ARC, DMAC's, ENLA
2. Pursue the development and revision of state and model building codes and standards, and federal/state legislation to effect mitigation	lead: DPW
measures.	support: CAO (OEM), County Counsel, Fire, DRP, Sheriff, CAO (Real Estate Division), ISD
Timeline: ongoing	, , , , , , , , , , , , , , , , , , , ,
Fiscal impact: none	other partnering agencies: utilities, special districts

GOAL 3: Strengthen planning for economic recovery following a major disaster for the communities in the OA and for County departments.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Develop plans for a post-disaster business and nonprofit economic recovery advisory task force, to ensure that County recovery planning addresses economic recovery. Identify probable participants in advance of a major disaster by working with professional and networking organizations that can assist.	<i>support:</i> CAO (OEM, Disaster Administrative Services, Capital Projects, Real Estate Division), DPSS, DRP, DCSS, DPW, Auditor-Controller, County Counsel, Assessor, ISD
Fiscal impact: none	other partnering agencies: BICEPP, Building Owners and Managers Association, Association of Contingency Planners, American Society for Industria Security, chambers of commerce, ENLA, Los Angele County Economic Development Corporation, regiona economic development organizations
2. Develop a policy requiring County departments to prepare business recovery plans, and develop risk avoidance standards and guidelines for these plans, taking into account the political, legal, and economic risks of service disruption.	lead: CAO (OEM) support: Coroner, DHS, DPSS, DPW, Fire, ISD, Sheriff, CAO (Risk Management), DCSS, Auditor-Controller (Risk Management Inspector General)
Γimeline: Complete by December 31, 2004	, ,
Fiscal impact: none	
3. Develop a policy encouraging County contractors that provide essential post-disaster services to have business recovery plans, and develop criteria and monitoring standards for these plans.	lead: ISD support: CAO (OEM), County Counsel, CDC
Fimeline: Complete by December 31, 2004	

GOAL 3: Strengthen planning for economic recovery following a major disaster for the communities in the OA and for County departments.

4. Develop annual training programs to ensure that County finance officers, DECs, and key executives understand general post-disaster documentation and claiming processes.

support: CAO (OEM)

Timeline: Complete by December 31, 2002

Fiscal impact: none

other partnering agencies: OES

lead: CAO (Disaster Administrative Services)

GOAL 3: Strengthen planning for economic recovery following a major disaster for the communities in the OA and for County departments.

5. Establish baseline information, including photographs, on all County facilities in order to support the disaster claiming process.	lead: CAO (Real Estate Division)
Timeline: Complete by December 31, 2006 Fiscal impact: none	support: DPW, ISD
6. Facilitate the removal of barriers to community repair and reconstruction projects by streamlining plan review and permitting	lead: DPW
processes, where feasible.	support: DRP, Fire, DHS
Timeline: ongoing Fiscal impact: none	other partnering agencies: selected city planning departments

GOAL 4: Strengthen programs to ensure the safety of employees and the public in County facilities following a major earthquake.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Evaluate what medical appliances, such as automatic defibrillators,	lead: DHS
should be placed in County facilities. As part of this evaluation, review the implementation of defibrillators and other medical appliances in airlines and other industries.	support: Fire, CAO (OEM and Risk Management), County Counsel, Auditor-Controller (Risk Management Inspector General), DHR (Public Safety)
Timeline: Complete by December 31, 2006	(
Fiscal impact: Equipment and additional staff will be required, as determined during the planning phase.	other partnering agencies: ARC
2. Evaluate and develop plans to address the mitigation of non- structural hazards in County facilities.	lead: CAO (OEM) and ISD
Timeline: Complete by December 31, 2006	support: DPW, CAO (Real Estate Division)
Fiscal impact: Costs will be determined based on a survey of non- structural hazards.	

GOAL 5: Strengthen emergency management professionalism and encourage a common emergency management culture throughout the OA, including within local governments, businesses, and nonprofits.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
Develop an emergency management training academy, in concert with major local and state training organizations such as the ARC	lead: CAO (OEM)
and CSTI. Explore partnerships with one or more local community colleges. Include plans to ensure that trainers develop quality training skills.	<i>support:</i> DHR, Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner, DMH
Timeline: Complete by December 31, 2006 Fiscal: Increased staffing will be required to manage this program. The level of staffing will be determined during the planning phase.	other partnering agencies: ARC, community college districts, COE, DMACs, FEMA/EMI, OAAB, OES (CSTI, Southern Region)
Develop plans to conduct regular operational area conferences/workshops with emergency managers and emergency	lead: CAO (OEM)
services coordinators from local governments, nonprofits, and businesses. Ensure that these meetings include opportunities for communication and dialogue, similar to the strategic planning workshops conducted in 2000.	support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Timeline: Complete by December 31, 2004	other partnering agencies: EPC, OAAB, ENLA, BICEPP, CESA, OES (Southern Region), DMACs
Fiscal impact: none	

GOAL 5: Strengthen emergency management professionalism and encourage a common emergency management culture throughout the OA, including within local governments, businesses, and nonprofits.

3. Develop a County policy and program to allow and encourage County employees to gain knowledge and experience in disasters in other parts of California and the United States through fact-finding visits, the ARC Disaster Services Human Resources program, the California Emergency Managers Mutual Aid program, and California Emergency Medical Services Mutual Aid. Encourage cities to adopt the County policy and programs.

Timeline: Complete by December 31, 2002

Fiscal impact: none

lead: CAO (OEM)

support: DHS, DPSS, DMH, DHR

other partnering agencies: ARC, OES (Southern

Region), EMSA

GOAL 6: Engage the attention of government, business, and nonprofit executive managers on issues related to the threat of disasters, including risk avoidance considerations, and the need for mitigation and planning.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
Develop plans to conduct regular emergency management seminar for executive managers in government, business, and nonprofits,	s lead: CAO (OEM)
ensuring that the issues presented, the mode of presentation, and speakers are appropriate to the audience. Objectives of these seminars should be to encourage greater financial and policy support for emergency planning and mitigation including greater	support: Coroner, DHS, DPSS, DPW, Fire, ISD, Sheriff
support for emergency services coordinators. Timeline: Complete by December 31, 2005	other partnering agencies: DMACs, League of Cities, ENLA, BICEPP, chambers of commerce (to be determined), EPC
Fiscal impact: none	
2. Develop a special program to enhance the awareness of school boards and superintendents to the vulnerability of schools and	lead: CAO (OEM)
issues of child safety.	support: Coroner, DHS, DPSS, DPW, Fire, ISD, Sheriff, DCFS, DMH
Timeline: Complete by December 31, 2003	
Fiscal impact: none	other partnering agencies: COE, OES (Southern Region), EPC, California Department of Education, FEMA, ARC

GOAL 6: Engage the attention of government, business, and nonprofit executive managers on issues related to the threat of disasters, including risk avoidance considerations, and the need for mitigation and planning.

3. Develop plans for regular workshops sponsored by the Board of Supervisors for mayors and city managers to address threats of disaster, including risk avoidance and the need for mitigation and planning.

Timeline: Complete by December 31, 2005

Fiscal impact: none

lead: CAO (OEM)

support: Coroner, DHS, DPSS, DPW, Fire, ISD, Sheriff, Board of Supervisors Executive Office

other partnering agencies: DMACs, OES (Southern

Region), FEMA, EPC

GOAL 7: Strengthen the effectiveness of local elected officials and state and federal legislative delegations representing the post-disaster needs of the OA, to expedite economic recovery for the region, personal recovery for families affected by the disaster, and proper administration of FEMA Public Assistance programs for local governments and eligible

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
Develop tools, guidelines, and briefing documents for local elected officials to assist them in effective planning and post-disaster	lead: CAO (OEM)
activities in seeking grants and preparing disaster claims. Prepare briefing documents in advance for use after disasters.	support: CAO (PA, IGR, Disaster Administrative Services), Sheriff, Fire
Timeline: Complete by December 31, 2004 Fiscal impact: none	other partnering agencies: OES (Southern Region)
2. Develop plans for post-disaster implementation to develop issues and strategies to assist in community recovery. Develop plans to	lead: CAO (OEM and UAS)
develop support of the Board of Supervisors and engage local elected officials and state and federal legislative delegations on these issues.	support: CAO (IGR)
	other partnering agencies: OES (Southern Region)
Timeline: Complete by December 31, 2004	
Fiscal impact: none	

GOAL 8: Ensure appropriate plans are in place for the use of spontaneous donations and volunteers following a major disaster or following a disaster in another country.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Develop a plan, in concert with ENLA, the ARC, and local governments, to manage donations and volunteers. Evaluate	lead: CAO (OEM)
programs in place in local governments and in other places in the United States. Include public information programs in these plans.	support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner, DCSS
Timeline: Complete by December 31, 2003 Fiscal impact: none	other partnering agencies: ENLA, ARC, Salvation Army, World Vision, 7 th Day Adventists, other church coordinating bodies (to be identified)
2. Develop plans to work with local consulates, ethnic service organizations. and churches to manage volunteers and donation	lead: CAO (OEM)
requests following a major disaster in another country.	support: CAO (Protocol)
Timeline: Complete by December 31, 2005 Fiscal impact: none	other partnering agencies: ENLA, church coordinating bodies (to be identified), OES (Southern Region)
3. Evaluate and, where necessary, strengthen County department plans for use of volunteers and donated goods and services. Ensure that	lead: CAO (OEM)
County plans do not compete for resources or conflict with local organizations that depend on volunteer and donated resources to provide their services.	support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Timeline: Complete by December 31, 2003 Fiscal impact: none	other partnering agencies: ENLA, OES (Southern Region)

GOAL 9: Ensure that pre-disaster preparedness, mitigation information, and post-disaster assistance programs and services are available to all people in the communities of the OA, including people with disabilities, non-English speaking people, and the poor, with an emphasis on stimulating two-way communication and mutually beneficial partnerships.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Develop a policy to ensure that departments include in their plans the identification and deployment of employees with certified language skills, including American Sign Language.	lead: CAO (OEM)
	support: DHR, OAAC
Timeline: Complete by December 31, 2003	
Fiscal impact: none	
2. For post-disaster human services programs, evaluate the need for partnerships or collaborations with local nonprofit agencies,	lead: DPSS
community-based news media, and churches which have expertise in providing services to the poor or to specific ethnic communities.	support: CAO (OEM), DHS, DMH, CAO (PA), DCFS, CDC, DCSS
Timeline: Complete by December 31, 2002	
Fiscal impact: none	other partnering agencies: INFO LINE, ENLA, Regional Centers, Independent Living Centers, California Department of Rehabilitation

GOAL 9: Ensure that pre-disaster preparedness, mitigation information, and post-disaster assistance programs and services are available to all people in the communities of the OA, including people with disabilities, non-English speaking people, and the poor, with an emphasis on stimulating two-way communication and mutually beneficial partnerships.

 Develop plans for County ADA coordinators to assist in delivery of post-disaster services and programs, to ensure accessibility, including deaf and blind accessability. Include a plan for compliance monitoring of public points of service following a disaster. Timeline: Complete by December 31, 2005 Fiscal impact: Increased staff costs will be determined during the planning phase. 	 lead: OAAC support: Departmental ADA Coordinators, CAO (OEM) other partnering agencies: ENLA, selected Independent Living Centers
4. Ensure that County building evacuation plans address the needs of people with disabilities, including visitors to County facilities, and	lead: CAO (OEM)
that evacuation drills test these plans. Include an annual training program to reinforce County policies, supported by a video tape for key County staff.	support: OAAC, DHR, ISD, Fire
Timeline: Complete by December 31, 2005	
Fiscal impact: none	

GOAL 9: Ensure that pre-disaster preparedness, mitigation information, and post-disaster assistance programs and services are available to all people in the communities of the OA, including people with disabilities, non-English speaking people, and the poor, with an emphasis on stimulating two-way communication and mutually beneficial partnerships.

5. Develop lists of products and tools to aid in building evacuations for people with disabilities, and explore funding mechanisms to make these tools available.

Timeline: Complete by December 31, 2002

Fiscal impact: Costs for equipment to support this initiative will be developed as part of the planning process.

lead: OAAC

support: CAO (OEM), ISD

other partnering agencies: Commission on

Disabilities

GOAL 10: Strengthen County response and recovery plans, training programs, and emergency exercises to enhance cooperative relationships between departments.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Conduct a regular review and update of departmental disaster response and recovery plans, roles, and responsibilities; ensure these	lead: CAO (OEM)
are clearly defined and that departmental executives and key staff are briefed and trained on these responsibilities.	support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Timeline: Complete by December 31, 2004	
Fiscal impact: none	
2. Review, redefine, and strengthen "lead/support" relationships, and develop policies to ensure that County commissions, special	lead: CAO (OEM)
districts, nonprofits, and businesses that have a role in service delivery are identified and included.	support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Timeline: Complete by December 31, 2004	
Fiscal impact: none	other partnering agencies: ENLA, BICEPP, special districts
3. Evaluate the effectiveness of training programs for EOC responders, to ensure that they understand their roles and responsibilities.	lead: CAO (OEM)
Timeline: Complete by December 31, 2002	<i>support:</i> Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Fiscal impact: none	Coloner
i beni mipuen none	

GOAL 10: Strengthen County response and recovery plans, training programs, and emergency exercises to enhance cooperative relationships between departments.

4.	Evaluate the effectiveness of training programs for DECs and BECs to ensure that they understand their roles and responsibilities. During this review, ensure that BEC policies and training programs address issues related to multi-tenant buildings and County tenants in non-County facilities.	lead: CAO (OEM) support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Tir	meline: Complete by December 31, 2002	
Fis	cal impact: none	
5.	Establish duty statements and minimal standards of experience and training for County EOC responders, DECs, and BECs to include a	lead: CAO (OEM)
	standard training curriculum, a monitoring system to track staff assignments and training, and a policy addressing succession, to ensure a continual trained pool of staff.	support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Tir	neline: Complete by December 31, 2003	
Fis	cal impact: none	
6.	Develop plans to assure continuity in County emergency management assignments, including County EOC and DOC staffs.	lead: CAO (OEM)
Tir	neline: Complete by December 31, 2002	<i>support:</i> Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
Fis	cal impact: none	
		other partnering agencies: non-County EOC responding agencies

GOAL 10: Strengthen County response and recovery plans, training programs, and emergency exercises to enhance cooperative relationships between departments.

manage supplies	p a cross-department budget to provide for emergency ement planning, including costs for staff and essential s to support DOCs and departmental missions. Complete by December 31, 2003 act: none	lead: CAO (OEM) support: Sheriff, Fire, DHS, DPSS, ISD, DPW, Coroner
as part of staff in	I planning for terrorism to include all County departments, of multi-hazard planning and training, to ensure that key departments understand their responsibilities. Complete by December 31, 2002	lead: CAO (OEM) support: Sheriff, Fire, DHS, Coroner
Fiscal impa	,	

GOAL 11: Establish stronger partnerships with the academic and scientific/engineering community to strengthen preparedness, mitigation, response, and community awareness through the application of enhanced technologies.

INI	TIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1.	Evaluate the use of scientific programs including but not limited to ShakeMaps, EPEDAT, and HAZUS as planning and intelligence tools for the OA and as public information tools following a major	lead: CAO (OEM) support: Fire, Sheriff, DPW, DHS
	earthquake.	support. The, shelli, DFW, DHS
	neline: Complete by December 31, 2003 cal impact: none	other partnering agencies: COE, USGS, Caltech, So. Calif. Earthquake Center, UCLA Center for Public Health and Disaster Relief, EPC, League of Cities, OES (Southern Region)
2.	Develop ongoing training and exercise programs to ensure that all components of the OA have access to and understand the utility of	lead: CAO (OEM)
these scientific tools and programs. Timeline: Complete by December 31, 2004		other partnering agencies: COE, FEMA, EQE, OES (CSTI), Natural Hazards Center
	cal impact: none	
3.	Work with the scientific and academic communities to develop loss estimate models and tools that can assist the County, other local	lead: CAO (OEM)
and intelligence activities. In	governments, and may assist businesses and nonprofits in planning and intelligence activities. Include an ongoing program to ensure that the latest scientific findings are incorporated into these models.	support: DPW, ISD, CIO, Fire, Sheriff, DPSS, DHS, Coroner, Auditor-Controller Risk Management Inspector General
Tin	neline: Complete by December 31, 2006	other nartuering agancies. Domogo Accessment
Fisc	cal impact: none	other partnering agencies: Damage Assessment Task Force, EQE, OES (Southern Region), Natural Hazards Center UCLA School of Public Health, Caltech, NOAA

GOAL 11: Establish stronger partnerships with the academic and scientific/engineering community to strengthen preparedness, mitigation, response, and community awareness through the application of enhanced technologies.

4. Establish an ongoing dialog with the scientific, engineering, and academic community to enable the County to monitor progress and effectiveness of new findings and programs.

Timeline: Complete by December 31, 2002

Fiscal impact: none

lead: CAO (OEM)

support: DPW

other partnering agencies: HAZUS, Southern California Earthquake Center, Caltech, USGS, COE, community colleges, UCLA School of Public Health,

NOAA

GOAL 12: Through legislative and lobbying activities, support scientific and technological developments that improve the quality of information used in mitigation, planning, and disaster management.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
1. Determine the best mode of County support for scientific programs that will assist in the delivery of emergency preparedness and emergency management programs and services.	lead: CAO (OEM)
	support: DPW, ISD
Timeline: Complete by December 31, 2003 Fiscal impact: none	other partnering agencies: OES (Southern Region), Caltech, SCEC, EPC, BICEPP, OAAB, USGS
2. Develop plans to encourage support from local governments and federal and state legislative delegations for funding of scientific and technological programs that will improve services to OA residents.	lead: CAO (OEM, IGR)
	support: DPW, ISD, DRP
Timeline: Complete by December 31, 2002 and ongoing Fiscal impact: none	other partnering agencies: League of Cities, OES (Southern Region), SCEC, EPC, BICEPP, OAAB

GOAL 13: Strengthen information dissemination to the public and County employees through cooperative relationships with the news media, and coordination of pre- and post-disaster messages with federal, state, and local governments and other disaster response and recovery organizations.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
Develop plans in concert with OES, INFO LINE, and other stakeholder agencies for post-disaster public information and	lead: CAO (OEM)
recovery centers (similar to FEMA's disaster application centers). Evaluate the participation of County departments. Review the effectiveness of information centers used in recent major disasters in other parts of the United States.	support: Sheriff, Fire, DPW, DHS, DPSS, Coroner, ISD, DCFS, DMH, DMH, Public Library, DCSS
Timeline: Complete by December 31, 2004	other partnering agencies: OES (Southern Region), INFO LINE, ARC, ENLA
Fiscal impact: none	
2. Develop plans for a joint information center that can work in concert with federal, state, and other local government information	lead: CAO (OEM), Sheriff Headquarters Bureau
centers. Timeline: Complete by December 31, 2003	support: Sheriff (EOB), Fire, DPW, DHS, DPSS, Coroner, ISD
• • •	
Fiscal impact: none	other partnering agencies: OES (Southern Region), ARC

GOAL 13: Strengthen information dissemination to the public and County employees through cooperative relationships with the news media, and coordination of pre- and post-disaster messages with federal, state, and local governments and other disaster response and recovery organizations.

3. Identify or develop a training program for PIOs from local governments, businesses, and nonprofits to address effective disaster and crisis communications, including the need to be proactive in disseminating news stories. Include in this training "ride-alongs" for PIOs to accompany news media crews and visit news rooms.	lead: CAO (OEM) support: CAO (PA), Sheriff, Fire, DPW, DHS, DPSS, Coroner, ISD other partnering agencies: EPC TAG
Timeline: Complete by December 31, 2004	1 0 0
Fiscal impact: none	
4. Develop a process to identify community "hot button" issues both for preparedness information before a disaster and to focus post-disaster information to the real questions and needs of the	lead: CAO (OEM and PA)
communities after a disaster.	support: Sheriff, other lead department PIOs, CAO (UAS), DMH
Timeline: Complete by December 31, 2003	other partnering agencies: INFO LINE, ARC
Fiscal impact: none	
5. Develop a plan for an ongoing relationship with the local news media which will translate into better post-disaster communications	lead: CAO (OEM)/Sheriff Headquarters Bureau
and address international disasters. This plan should include regular meetings with news media organizations with topics of timely interest and expert speakers.	support: CAO (PA and Protocol), Fire
	other partnering agencies: EPC TAG, ARC
Timeline: Complete by December 31, 2003	
Fiscal impact: none	

GOAL 13: Strengthen information dissemination to the public and County employees through cooperative relationships with the news media, and coordination of pre- and post-disaster messages with federal, state, and local governments and other disaster response and recovery organizations.

6.	Develop an OA Speaker's Bureau, including speakers from the scientific community, cities, County departments, businesses, and nonprofits. Speakers will address mitigation and preparedness issues before a disaster, and issues of importance in response and recovery after a disaster. Ensure that Spanish-speaking spokespersons are immediately available for interviews.	lead: CAO (OEM) support: Sheriff, Fire, DPW, DHS, DPSS, Coroner, ISD, Board offices
Tir	neline: Complete by December 31, 2003	
Fis	cal impact: none	
7.	Develop internet strategies for both media and general public information needs, including use of County websites to meet news media needs: boilerplate news releases, background information, and post-disaster public information releases. Develop plans to ensure that PIO staff and website managers are assigned to monitor and update the website following a disaster. Include a library of photos that can be used in any disaster.	lead: CAO (OEM) support: Sheriff, Fire, DPW, DHS, DPSS, Coroner, ISD, CIO, Public Library
	photos that can be used in any disaster.	other partnering agencies: OES (CSTI), EPC TAG
Tir	neline: Complete by December 31, 2003	
Fis	cal impact: none	
8.	Develop plans to use Channel 58 as a link to other TV news stations, and use FEMA's Recovery Channel as a model for	lead: CAO (OEM)
	program development.	support: Sheriff, Fire
	meline: Complete by December 31, 2003 scal impact: none	other partnering agencies: Channel 58, EPC TAG

GOAL 13: Strengthen information dissemination to the public and County employees through cooperative relationships with the news media, and coordination of pre- and post-disaster messages with federal, state, and local governments and other disaster response and recovery organizations.

9. Develop plans to integrate EPI into training programs for emergency managers. Ensure that plans include Board Press Deputies in EPI planning following a disaster.	lead: CAO (OEM and PA)
Timeline: Complete by December 31, 2002	support: Sheriff, Fire, DPW, DHS, DPSS, Coroner, ISD, DCFS
Fiscal impact: none	other partnering agencies: EPC TAG
10. Develop plans to provide training for local government executives and public officials in crisis communications.	lead: CAO (OEM and PA)
Timeline: Complete by December 31, 2003	<i>support:</i> Sheriff, Fire, DHR, Board of Supervisors Press Deputies
Fiscal impact: none	
11. Work with local news media to promote plans to incorporate blind and deaf accessible information into real-time news programs. Seek	lead: CAO (OEM)
out and work with news outlets that serve the needs of the blind.	support: Sheriff, Fire
Timeline: Complete by December 31, 2004	
Fiscal impact: none	

GOAL 14: Increase the knowledge of County employees and OA residents on emergency preparedness and mitigation in their homes, schools, vehicles, and workplaces to minimize the impacts of a major disaster.

INITIATIVES	COUNTY DEPARTMENTAL RESPONSIBILITIES
Work with organizations that provide preparedness and mitigation information to OA residents to develop focus groups and community surveys to determine the effectiveness of the ESP and	lead: CAO (OEM)
other emergency preparedness community education programs.	support: Fire, Sheriff, DPW, DHS, DPSS, Coroner, ISD
Timeline: Complete by December 31, 2003 Fiscal impact: none	other partnering agencies: ENLA, ARC
2. Establish a mandatory ongoing program to ensure that new employee orientation programs address home preparedness and	lead: DHR
mitigation.	support: CAO (OEM)
Timeline: Complete by December 31, 2002	other partnering agencies: ARC
Fiscal impact: none	omer parmering agencies. And
3. Help private and public schools prepare for all hazards. Encourage and support public schools and special districts with all elements of	lead: CAO (OEM)
SEMS training and compliance.	other partnering agencies: COE, ARC
Timeline: Complete by December 31, 2004	
Fiscal impact: none	

GOAL 14: Increase the knowledge of County employees and OA residents on emergency preparedness and mitigation in their homes, schools, vehicles, and workplaces to minimize the impacts of a major disaster.

4. Increase the dissemination of information and preparedness materials addressing potential hazards to County employees and the public. Work with the business and nonprofit communities to assure wider dissemination of materials.

Timeline: Complete by December 31, 2002

Fiscal impact: none

lead: CAO (OEM)

support: Fire, Sheriff, DPW, DHS, DPSS, Coroner,

ISD, Public Library

other partnering agencies: COE, ARC, ENLA,

news media, BICEPP, EPC

Abbreviations used in this document

ADA- Americans with Disability Act

ARC- American Red Cross

BEC- Building Emergency Coordinator

BICEPP- Business and Industry Council on Emergency Planning

and Preparedness

*CDC- Community Development Commission

CESA- California Emergency Services Association

*CIO- Chief Information Officer

COE- County Office of Education

CSTI- California Specialized Training Institute

CWIRS- County-Wide Integrated Radio System

*DCFS- Department of Children and Family Services

*DCSS- Department of Community and Senior Services

DEC- Department Emergency Coordinator

*DHR (Department of Human Resources)

*DHS- Department of Health Services

DMAC- Disaster Management Area Coordinator

*DMH- Department of Mental Health

*DPSS- Department of Public Social Services

*DPW- Department of Public Works

*DRP- Department of Regional Planning

EMI- Emergency Management Institute

EMSA- Emergency Medical Services Association

ENLA- Emergency Network Los Angeles

EPC- Emergency Preparedness Commission

EPEDAT- Early Post-Earthquake Damage Assessment Tool

EPI- Emergency Public Information

FEMA- Federal Emergency Management Agency

HAZUS- Hazards United States

*IGR- CAO's Office of Intergovernmental Relations

*ISD- Internal Services Department

LAUSD- Los Angeles Unified School District

NOAA- National Oceanic and Atmospheric Administration

OA- Operational Area

OAAB- Operational Area Advisory Board

*OAAC- Office of Affirmative Action Compliance

*OEM- CAO's County Office of Emergency Management

OES- California Governor's Office of Emergency Services

*OSM- CAO's Office of Security Management

*PA- CAO's Office of Public Affairs

PIO- Public Information Officer

SCEC- Southern California Earthquake Center

*SIB- CAO's Services Integration Branch

TAG- Telecommunications Advisory Group

*UAS- CAO's Office of Unincorporated Area Services

USGS- United States Geological Survey

^{*} Indicates a Los Angeles County department or agency. Only County departments tasked in this plan are noted here.